

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

* * *

UNITED STATES OF AMERICA,

Plaintiff,

vs.

MARIO ALBERTO GARCIA GOMEZ,

Defendant.

2:10-cr-00080-RCJ-RJJ

REPORT & RECOMMENDATION
OF UNITED STATES
MAGISTRATE JUDGE

(Defendant's Motion to Dismiss Indictment
Based on Prior Unlawful Deportation (#13))

This matter comes before the Court on Defendant Mario Albert Garcia Gomez' Motion to Dismiss Indictment Based on Prior Unlawful Deportation (#13). The Court has reviewed Defendant's Motion (#13) and the Government's Response (#14).

BACKGROUND

On February 24, 2010, Defendant Mario Alberto Garcia-Gomez (Garcia) was indicted for Unlawful Reentry of a Deported Alien in violation of 8 U.S.C. § 1326. It is alleged that on or about February 9, 2010, Garcia unlawfully reentered and remained in the United States without the express consent of the Secretary for Homeland Security. The indictment further alleges that Garcia was previously removed from the United States on or about April 29, 2002, June 25, 2007, July 19, 2007, and March 25, 2008.

On April 18, 2002, Garcia was served with a Notice to Appear before an Immigration Judge. *See* Exhibit A attached to Defendant's Motion (#13). The Notice alleged that Garcia was a citizen of Mexico who had entered the United States at or near Calexico, California on or about July 1, 1991, without inspection by an immigration officer. The Notice further alleged that

1 Garcia, on April 23, 2001, was convicted for violating California Vehicle Code § 23153(b) and
2 sentenced to two-years confinement.¹ Exhibit A. Based on these allegations, Garcia was charged
3 with removability pursuant to Immigration and Naturalization Act (INA) § 212(a)(6)(A)(i)² as an
4 alien present in the United States without being admitted or paroled. Exhibit A.

5 On April, 23, 2002, Garcia appeared at a hearing before an Immigration Judge and was
6 ordered removed to Mexico.³ See Exhibit B attached to Defendant's Motion (#13).
7 Subsequently, Garcia reentered the United States on three separate occasions. On each occasion
8 the April 23, 2002, removal order was reinstated pursuant to INA § 241(a)(5).⁴ See Exhibit C
9 attached to Defendant's Motion (#13). Consequently, the April 23, 2002, removal order forms
10 the basis for each removal alleged in the indictment.

11 By way of this motion, Garcia argues that the April 23, 2002, removal order cannot be
12 used to sustain a conviction under section 1326. Specifically, Garcia claims that the charge must
13 be dismissed because his due process rights were violated when he was not informed of his
14 eligibility for voluntary departure under 8 U.S.C. § 1229c(a) during the April 23, 2002, removal
15 hearing. The government argues that Garcia was not prejudiced by any due process violation
16 because he has a conviction for perjury, which qualifies as an aggravated felony, making him
17 ineligible for relief under section 1229c(a). See Government's Exhibit attached to Response
18 (#14).

19 DISCUSSION

20 "A defendant charged with illegal reentry under 8 U.S.C. § 1326 has a Fifth Amendment
21 right to collaterally attack his removal order because the removal order serves as a predicate
22

23 ¹ California Vehicle Code § 23153(b) makes it "unlawful for any person, while having 0.08 percent
24 or more, by weight, of alcohol in his or her blood to drive a vehicle and concurrently do any act forbidden
25 by law, or neglect any duty imposed by law in driving the vehicle, which act or neglect proximately causes
bodily injury to any person other than the driver."

26 ² This section is codified at 8 U.S.C. § 1182(a)(6)(A)(i).

27 ³ On April 29, 2002, Garcia was physically removed to Mexico pursuant to the April 23, 2002,
Removal Order.

28 ⁴ This section is codified at 8 U.S.C. § 1231(a)(5).

element of his conviction.” *United States v. Ubaldo-Figueroa*, 364 F.3d 1042, 1047 (9th Cir. 2004) (citation omitted). In order to sustain the collateral attack, the defendant must establish (1) exhaustion of all available administrative remedies, (2) that the deportation proceedings deprived the defendant of meaningful judicial review, and (3) that the order was fundamentally unfair. *See* 8 U.S.C. § 1326(d). An underlying removal order is “fundamentally unfair” if (1) the defendant’s due process rights were violated by defects in the underlying removal proceeding, and (2) the defendant was prejudiced as a result of the defects. *United States v. Arrieta*, 224 F.3d 1076, 1079 (9th Cir. 2000) (citation omitted). To establish prejudice, a defendant does not have to prove that alternative relief actually would have been granted but, merely, that he had plausible grounds for alternative relief from removal. *United States v. Esparza-Ponce*, 193 F.3d 1133, 1136 (9th Cir. 1999).

1. Fundamentally Unfair

It is well-established within the Ninth Circuit that if the record at a removal hearing raises an inference that a defendant is entitled to relief from removal, an immigration judge’s failure to inform or advise a defendant of that eligibility is a due process violation. *See e.g., Arrietta*, 224 F.3d at 1079 (an immigration judge must advise a defendant of the possibility of eligibility for relief from removal); *United States v. Gonzalez-Valerio*, 342 F.3d 1051, 1054 (9th Cir. 2003) (“The duty of the [Immigration Judge] to inform an alien of his eligibility for relief is mandatory, and the failure to do so constitutes a violation of the alien’s due process rights.”); *United States v. Muro-Inclan*, 249 F.3d 1180, 1183 (9th Cir. 2001) (failure to inform a defendant that he is eligible for relief from removal is a due process violation). Here, Garcia does not challenge the grounds upon which he was determined removable during the April 23, 2002, removal proceeding, but contends that his due process rights were violated when he was not advised that he was eligible for relief pursuant to 8 U.S.C. 1229c(a).

Section 1229c(a)(1) permits an alien to voluntarily depart the United States at the alien’s own expense if the alien is not deportable under 8 U.S.C. § 1227(a)(2)(A)(iii) (aggravated felony) or 8 U.S.C. § 1227 (a)(4)(B) (terrorist activities). It is undisputed that neither the Notice

1 to Appear, nor the removal order, indicates that Garcia was deportable as an aggravated felon or
 2 for engaging in terrorist activities. However, the government, relying on documentation
 3 contained within Garcia's A-File (attached as Exhibit A to Government's Response (#14)),
 4 argues that Garcia's criminal history includes a perjury conviction predating the April 23, 2002,
 5 removal order. According to the government, the perjury conviction qualifies as an aggravated
 6 felony and would have precluded any relief under section 1229c(a).

7 The mere existence of the perjury conviction does not cure the due process violation. *See*
 8 *cf. United States v. Soto-Castelo*, 621 F.Supp.2d 1062, 1071 (D. Nev. 2008) *aff'd* by 2010 WL
 9 55549 (9th Cir.). The perjury conviction was not documented in the Notice to Appear nor is there
 10 evidence in the record suggesting that it was placed before, or considered by, the Immigration
 11 Judge during the April 23, 2002, removal proceedings. Thus, the record supports the inference
 12 that, at the time of the removal proceedings, the Immigration Judge should have advised Garcia
 13 that he was eligible for voluntary departure. "Due process mandates that an immigration judge
 14 inform an alien of his right to apply for discretionary relief where the record supports an
 15 inference that the alien is eligible." *Soto-Castelo*, 621 F.Supp.2d at 1071.⁵

16 **2. Prejudice**

17 The conclusion that Garcia's due process rights were violated during the April 23, 2002,
 18 removal proceedings does not end the inquiry. Garcia must also show that he was prejudiced by
 19 the violation. To show prejudice, Garcia must show that he had a plausible ground for relief.
 20 *See e.g., Ubaldo-Figueroa*, 364 F.3d at 1050. If Garcia was barred from receiving relief, he was
 21 not prejudiced by the due process violation. *United States v. Gonzales-Valerio*, 342 F.3d 1051,
 22 1056 (9th Cir. 2003) ("If [an alien] is barred from receiving relief, [the alien's] claim is not
 23 plausible.").

24 The fact that the perjury conviction was not included in the Notice to Appear as a ground
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26 ⁵ Because Garcia was not informed that he was eligible for relief from removal during the April 23,
 27 2002, hearing, he is exempted from the exhaustion requirement of 1326(d). *See United States v. Ortiz-Lopez*,
 28 385 F.3d 1202, 1204 n. 2 (9th Cir. 2004) (citing *Ubaldo-Figueroa*, 364 F.3d at 1049). Further, any waiver of
 the right to appeal cannot be considered and intelligent. *United States v. Muro-Inclan*, 249 F.3d 1180, 1182
 (9th Cir. 1999) (a waiver of appeal is invalid if the alien is not advised of possible eligibility for relief).

1 for removability or considered by the immigration judge during the removal proceedings does not
 2 preclude its consideration in this matter. *See Salviejo-Fernandez v. Gonzales*, 455 F.3d 1063,
 3 1066 (9th Cir. 2006) (government not required to include charges in the [Notice to Appear] that
 4 are not grounds for removal but are grounds for denial of relief from removal); *Gonzales-Valerio*,
 5 342 F.3d at 1055-56 (defendant not prejudiced by consideration of a conviction not included in
 6 the [Notice to Appear] or placed before the Immigration Judge during the removal proceeding
 7 because it could have been considered by the Immigration Judge if the defendant sought relief
 8 from removal); *Soto-Castelo*, 621 F.Supp.2d at 1072-73 (defendant not prejudiced by
 9 consideration of conviction not included in the [Notice to Appear] or placed before the
 10 Immigration Judge during the removal proceeding because the government was aware of the
 11 conviction and would have raised it as a bar to any request for voluntary departure under section
 12 1229c(a)). Here, just as in *Soto-Castelo*, the government has shown that it possessed information
 13 regarding Garcia's perjury conviction at the time the Notice to Appear was served. Thus, there is
 14 little doubt that the perjury conviction would have been raised had Garcia requested voluntary
 15 departure under section 1229c(a). If the perjury conviction would have barred relief under
 16 section 1229c(a), Garcia cannot demonstrate prejudice because he would have had no plausible
 17 ground for relief.

18 As previously noted, 8 U.S.C. § 1229c(a)(1) permits an alien to voluntarily depart the
 19 United States at the alien's own expense if the alien is not deportable under 8 U.S.C. §
 20 1227(a)(2)(A)(iii) (aggravated felony). The term "aggravated felony" includes "an offense
 21 relating to obstruction of justice, perjury or subornation of perjury, or bribery of a witness, for
 22 which the term of imprisonment is at least one year. 8 U.S.C. § 1101(43)(S). On April 23, 2001,
 23 Garcia was convicted of perjury in violation of California Penal Code § 118 and sentenced to
 24 two-years in prison.⁶

25 In determining whether a state conviction constitutes an aggravated felony under section
 26

27 ⁶ Garcia's two-year sentence for perjury was to be served concurrently with his two-year sentence
 28 imposed as a result of his conviction under California Vehicle Code § 23153(b). The conviction under
 section 23153(b) was referenced in the Notice to Appear for removal proceedings.

1 1101(a)(43), courts employ the categorical approach described in *Taylor v. United States*, 495
 2 U.S. 575, 600 (1990). *See e.g., United States v. Castillo-Rivera*, 244 F.3d 1020, 1022 (9th Cir.
 3 2001) *cert. denied*, 534 U.S. 931. The categorical approach requires the Court to “make a
 4 categorical comparison of the elements of the statute of conviction to the generic definition [of
 5 the crime], and decide whether the conduct proscribed by [the statute of conviction] is broader
 6 than, and so does not categorically fall within, [the] generic definition.” *Estrada-Espinoza v.*
 7 *Mukasey*, 546 F.3d 1147, 1152 (9th Cir. 2008) (quoting *Navarro-Lopez v. Gonzales*, 503 F.3d
 8 1063, 1067-68 (9th Cir. 2007)).

9 The California perjury statute, under which Garcia was convicted, defines
 10 perjury as follows:

11 Every person who, having taken an oath that he or she will testify, declare,
 12 depose, or certify truly before any competent tribunal, officer, or person, in
 13 any of the cases in which the oath may by law of the State of California be
 14 administered, willfully and contrary to the oath, states as true any material
 15 matter which he or she knows to be false, and every person who testifies,
 16 declares, deposes, or certifies under penalty of perjury in any of the cases in
 17 which the testimony, declarations, depositions, or certification is permitted by
 18 law of the State of California under penalty of perjury and willfully states as
 19 true any material matter which he or she knows to be false, is guilty of perjury.

20 California Penal Code § 118(a). The federal perjury statute defines perjury as:

21 Whoever--

22 (1) having taken an oath before a competent tribunal, officer, or person, in any case in
 23 which a law of the United States authorizes an oath to be administered, that he will
 24 testify, declare, depose, or certify truly, or that any written testimony, declaration,
 25 deposition, or certificate by him subscribed, is true, willfully and contrary to such oath
 26 states or subscribes any material matter which he does not believe to be true; or

27 (2) in any declaration, certificate, verification, or statement under penalty of perjury as
 28 permitted under section 1746 of title 28, United States Code, willfully subscribes as true
 any material matter which he does not believe to be true;

is guilty of perjury and shall, except as otherwise expressly provided by law, be fined
 under this title or imprisoned not more than five years, or both. This section is applicable
 whether the statement or subscription is made within or without the United States.

18 U.S.C. § 1621. The elements of California Penal Code § 118(a) and 18 U.S.C. § 1621 are a
 categorical match. *Cf. In re Martinez-Recinos*, 23 I & N Dec. 175, 2001 WL 1513197 (BIA)
 (2001). The conduct proscribed in California Penal Code § 118(a) falls squarely within the
 generic definition of perjury contained in 18 U.S.C. § 1621. Since Garcia’s perjury conviction

1 included a two-year sentence, it constitutes an aggravated felony under 8 U.S.C. § 1101(43)(S)
 2 and would have barred any relief under section 1229c(a). Consequently, Garcia was not
 3 prejudiced by the Immigration Judge's failure to inform him of his potential eligibility to apply
 4 for discretionary relief during the April 23, 2002, removal proceedings. *Gonzales-Valerio*, 342
 5 F.3d at 1056.⁷

6 RECOMMENDATION

7 Based on the foregoing and good cause appearing therefore,
 8 IT IS THE RECOMMENDATION of the undersigned Magistrate Judge that the
 9 Defendant's Motion to Dismiss Based On A Prior Unlawful Deportation (#13) be **DENIED**.

10 NOTICE

11 Pursuant to Local Rule IB 3-2 any objection to this Report and Recommendation
 12 must be in writing and filed with the Clerk of the Court on or before April 28, 2010. The
 13 Supreme Court has held that Courts of Appeal may determine an appeal has been waived due to
 14 the failure to file objections within the specified time. *Thomas v. Arn*, 474 U.S. 140, 142 (1985).
 15 This circuit has also held that (1) failure to file objections within the specified time and (2)
 16 failure to properly address and brief the objectionable issues waives the right to appeal the
 17 District Court's order and/or appeal factual issues from the order of the District Court. *Martinez*
 18 *v. Ylst*, 951 F.2d 1153, 1157 (9th Cir. 1991); *Britt v. Simi Valley United Sch. Dist.*, 708 F.2d 452,
 19 454 (9th Cir. 1983).

20 DATED this 14th day of April, 2010.

21
 22 
 23 ROBERT J. JOHNSTON
 24 United States Magistrate Judge
 25
 26

27 ⁷ Because the Court concludes that Garcia was not prejudiced by the due process violation during
 28 the April 23, 2002, removal hearing, the subsequent removals based upon reinstatement of that order also
 provide a valid predicate for the indictment in this case. See *Morales-Izquierdo v. Gonzales*, 486 F.3d 484,
 498 (9th Cir. 2007)